

San Joaquin County
Recovery Plan

**State and Local Fiscal Recovery
Funds**

2022 Report

San Joaquin County
2022 Recovery Plan

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GENERAL OVERVIEW

Executive Summary

San Joaquin County recognizes the tremendous impact the pandemic has had within our community. In March 2021, President Biden signed the American Rescue Plan Act (ARPA), which provides that counties may use funds to respond to the public health emergency or its negative economic impacts, including assistance to households, small businesses, and non-profits, or aid to impacted industries such as tourism, travel, and hospitality: Section 603(c)(1)(a). San Joaquin County has received \$148,038,314 in ARPA funding.

San Joaquin County is committed to a transparent process that will address the negative impacts that COVID-19 has brought to the community. The work to structure San Joaquin County priorities and plans for use of ARPA funding began immediately in discussions with the County Board of Supervisors. At the recommendation of the County Administrator, the Board approved the County contracting with a consultant firm, Beacon Economics, to provide a roadmap for the economic recovery of the County. A report by Beacon Economics was presented to the Board in October 2021. The Report validated that the County is on target in its decision to distribute ARPA funds in the chosen targeted areas/population.

Through June 30, 2022, the County Board of Supervisors has approved the commitment of the entire first tranche of \$74.0 million. The amount of obligation and use of funds are as follows:

\$34.7 million	Negative Economic Impacts
\$11.0 million	Services to Disproportionately Impacted Communities
\$5.7 million	Public Health
\$6.2 million	Premium Pay
\$16.6 million	Water, sewer, and broadband infrastructure

Due to the underutilization of the Family COVID Assistance Grant Program, \$10.2 million was returned to the fund at fiscal year-end. These funds, along with the second tranche of \$74.0 million will be obligated/distributed to a future project.

Approved projects are underway and from July 1, 2021 through June 30, 2022, actual expenditures are \$20,228,282. Projects/Programs include the County's Landlord Incentive Program to incentivize landlords to accept homeless veterans utilizing United States Department of Housing and Urban Development Veterans Affairs Supportive Housing program vouchers for a minimum of 30 households; Family COVID Assistance Grant Program to assist families who have experienced the negative financial impacts of the pandemic and whose income is at or below 100% of the Area Median Income; Small Business Grant Program to provide qualifying small businesses (100 employees or less) with up to \$100,000 for past due rent, mortgage and utilities, or reimbursement of the same; Project Homekey Match funding as a set aside for a required match of funding for a potential Homekey project; RAD Card Program (dollar for dollar match, up to \$200) to assist small businesses and community who have been negatively impacted by the pandemic; additional funding for COVID Testing; funding to acquire a facility to expand Lodi House shelter and related services to women and children; and water, sewer, broadband infrastructure projects. Additional detail on mentioned programs is provided under the "Uses of Funds" category.

The County Administrator's Office met with Board members, Chambers of Commerce, Business Districts, and a number of stakeholder groups to listen to the needs of the community and encouraged participants to submit proposals. Information has been gathered and in September 2022, the County Administrator is scheduled to bring to the Board of Supervisors for consideration, a priority list of funding requests for the second tranche of \$74.0 million that have been evaluated and meet the ARPA requirements for funding.

Uses of Funds

Landlord Incentives for Homeless Veterans – Through June 30, 2022, San Joaquin County has cumulative obligations of \$222,500 to expand the County's Landlord Incentive Program to incentivize landlords to accept homeless veterans utilizing United States Department of Housing and Urban Development Veterans Affairs Supportive Housing (HUD-VASH) program vouchers for a minimum of 30 households. Collaborating with the Housing Authority County of San Joaquin (HACSJ), funds will be provided for security deposits, unit repairs, utility assistance, rental application fees, vacancy loss coverage, and leasing incentive payments to HUD-VASH landlord participants to assist a minimum of 30 households in San Joaquin County. Additionally, HACSJ agrees to provide in-kind staff support in the form of a landlord liaison, a dedicated phone line set up to guarantee a response within one business day, online access to information related to inspections, Housing Assistance Payments and Contracts, two housing navigators to assist with eligibility, paperwork, support, assistance, and housing locator, and landlord workshops and training. This program directly supports category EC 2.18: *Housing Support: Other Housing Assistance*.

Family COVID Assistance Grant Program (FCAG) – Using CARES Act funds allocated to the County as a Prime Recipient, the County successfully implemented a first round of the Family COVID Assistance Grant Program to assist families who have experienced the negative financial impacts of the pandemic. Numerous applications could not be funded due to the depletion of CARES Act funds. With the use of ARPA funds, the County was able to complete Round 1 and continue the grant for Round 2 to assist families with household incomes at or below 100% of the Area Median Income who have been negatively impacted by the COVID-19 pandemic. Up to \$10,000 was made available to families for past due (unpaid) rent, mortgage, and utilities, or reimbursement of paid rent, mortgage, and utilities during the period of financial harm due to the pandemic, with proper documentation. A total of \$13.7 million of ARPA funds was obligated for the FCAG program. Due to the underutilization of the FCAG Program, \$10.2 million was returned to the fund at fiscal year-end. This program provides funding support under category EC 2.2: *Household Assistance: Rent, Mortgage, and Utility Aid*.

Small Business Grant Program – Also in line with the successful program put in place using CARES Act funds, Round 4 of the Small Business Grant Program launched on September 1, 2021. Utilizing \$20.0 million of ARPA funds, this grant provided small businesses (100 employees or less) with up to \$100,000 for past due (unpaid) rent, mortgage and utilities, or reimbursement of paid rent, mortgage, utilities, and PPE during the period of financial harm due to the pandemic, with proper documentation. This program directly supports category EC 2.29: *Loans or Grants to Mitigate Financial Hardship*.

Businesses submitted applications for this program through an online application portal opened September 1, 2021 through September 30, 2021.

Project Homekey Match Funding – \$10.0 million of ARPA funds have been obligated as a set aside for a required match of funding for a Homekey project. If San Joaquin County, partnering with the Housing Authority of the County of San Joaquin (HACSJ), is successful in the application process, the County’s match will bring in \$30.0 million to support the development of 200 new units of housing in the County for those experiencing homelessness. HACSJ will acquire the property, secure an operator, and commit rental assistance to support the project application and ongoing operation. This program directly supports category EC 2.15: *Long-Term Housing Security: Affordable Housing*.

First 5 San Joaquin Programs – In April 2021, The Board of Supervisors approved the use of \$2.0 million in contingencies to expand programs to serve children ages 0-5 impacted by the pandemic. To address the longer-term negative impacts of the pandemic on children 0-5 and their adult caretakers, in September 2021, the Board of Supervisors approved the use of \$4.1 of ARPA funds to expand or initiate services in the following five programs:

1. SJ TEETH – Five agencies started services in July and August for oral health care coordination. Several agencies are in the process of hiring staff.
2. Help Me Grow – Two new staff were hired beginning in July and August.
3. Grandparents Initiative – Beginning in September 2021, El Concilio and Catholic Charities are serving grandparents outside of Stockton.
4. Home Visitation Expansion – Beginning in September 2021, expands current Home Visitation program.
5. Parent Engagement – Creative Child Care, Inc. and Tracy Unified School District hired parent engagement specialists for preschool programs.

These programs provide direct services under expenditure category EC 2.37: *Economic Impact Assistance: Other*.

RAD Card Program – Program assists small businesses, which were adversely affected by COVID-19 pandemic. The Program utilizes a mobile phone application that is free to download on the APP store and Google Play. The Program consists of a digital gift card where consumer’s contributions are matched up to \$200. \$1.0 million of ARPA funds has been allocated to this program which has proven to be successful as a way to stimulate the local economy by doubling consumer spending and bringing much needed relief to small businesses in San Joaquin County. This program provides funding support under category EC 2.29: *Loans or Grants to Mitigate Financial Hardship*.

COVID Testing – To assist San Joaquin Public Health Services in its effort to combat the pandemic and because COVID-19 spreads so quickly, it is essential for those being tested to have immediate results. This project allocates approximately \$1.0 million for over 54,000 Rapid Antigen tests that produce immediate results. Testing provides direct services under expenditure category EC 1.2: *COVID-19 Testing*.

Lodi House – ARPA funds totaling \$846,181 was used to assist Lodi House in acquiring a facility to expand Lodi House shelter and related services. Lodi House is a private non-profit organization designed to help women and children achieve long-term stability in family life, finances, employment, and housing. This project includes the purchase of four rental units. Lodi House’s transitional housing program is intended to support the long-term stability of households with children, following the completion of their shelter program. Throughout tenancy, residents are

required to maintain employment, a monthly savings plan, and are offered ongoing aftercare following discharge from the program.

The Final Rule eligible uses of ARPA funds includes “services to address homelessness such as supportive housing to improve access to stable, affordable housing among unhoused individuals”. This project provides direct services under expenditure category EC 2.16: *Long-Term Housing Security: Services for Unhoused Persons*.

Premium Pay to Employees – \$6,523,447 in ARPA funds was allocated to provide a one-time lump sum payment to County employees who worked during the COVID-19 Pandemic from March 30, 2020 through September 26, 2021. Through the efforts of its employees, the County has maintained continuity of services to the community while striving to keep the workplace safe. To recognize the current County employees who either reported to work in person or through telework, the County reached a tentative agreement with its labor organizations to provide a one-time payment of up to \$1,000 effective January 31, 2022 based on the following parameters:

- 520 – 1,040 regular hours worked: \$500 payment
- More than 1,040 regular hours worked: \$1,000 payment
- Must be a current County employee at the time payments are issued.

This program provided direct services under expenditure category EC 4.1: *Public Sector Employees*.

Microbusiness COVID-19 Relief Grant – The California Microbusiness COVID-19 Relief Grant Program (MGCRG) was created in 2021 to assist qualified microbusinesses significantly impacted by the pandemic. Businesses must have less than five full-time equivalent employees and business income must be less than \$50,000, but more than \$1,000, in each year of 2019, 2020, and 2021. Funding provides relief to qualified microbusinesses in the form of a one-time grant award of \$2,500. The County Board of Supervisors approved a County match of \$2,500 to each qualified microbusiness (up to 316) for a total grant amount of \$5,000 per qualified microbusiness. This program provides direct services under expenditure category EC 2.37: *Economic Impact Assistance: Other*.

Parks Projects (Water, Sewer, and Broadband Infrastructure Projects) – ARPA funds totaling \$8.0 million is allocated to fund water and sewer infrastructure projects at Community and Regional Parks, County Service Areas, and Community Centers. Continuous drought conditions, age, and multiple repairs over the years have degraded Parks irrigation systems. Modernization of the irrigation systems will reduce water usage, repair and maintenance costs by the inclusion of water sensors, break alerts, and computerized programming. In addition, the COVID-19 pandemic created a change in usage patterns, which has negatively affected the wells and domestic water systems throughout San Joaquin County Parks, accelerating the need for their repair or replacement. These projects provide direct services under expenditure category EC 5.5: *Clean Water: Other sewer infrastructure*.

Information Systems Division (ISD) Projects (Water, Sewer, and Broadband Infrastructure Projects) – A total of \$6.5 million in ARPA funding has been obligated for Technology Infrastructure Modernization. Acceptable uses of ARPA funds includes assisting local governments in the enforcement of public health orders, support incarceration facilities, and make capital investments to meet pandemic operational needs. San Joaquin County owns and maintains several information systems that have reached or will soon reach the end of their

service lives that support fire/life/safety agencies. Through June 30, 2022, no funds have been expended on ISD projects. These projects will provide direct services under expenditure category EC 1.7: *Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)*.

Public Works Projects (Water, Sewer, and Broadband Infrastructure Projects) – \$2.1 million in ARPA funding has been obligated for the Supervisory Control and Data Acquisition System (SCADA) Project at multiple County-administered Special Districts. Per the Final Rule, eligible uses of ARPA funds include investments and improvements to existing sewer and water infrastructure. SCADA allows the ability to monitor and regulate water flows remotely. Public Works' Utility Maintenance division operates and maintains 32 water systems with 52 wells; 43 storm drain systems with 70 pump stations; and nine sewer systems with three sewage treatment plants and nine sewage lift stations in various locations within the unincorporated county. This Project is intended to increase the longevity of current utility infrastructure; allow the ability to detect equipment failures more quickly and efficiently; reduce future utility maintenance and operations costs; and reduce replacement costs for these utility systems. Through June 30, 2022, no funds have been expended on Public Works projects. These projects will provide direct services under expenditure category EC 5: Infrastructure.

Emergency Rental Assistance Program (ERAP) – San Joaquin County is also eligible for ERAP funds through Federal and State funding and attempted to administer the ERAP at the County level in the community. A total of \$52.6 million is available for distribution to San Joaquin County residents through the ERAP. Working in collaboration with the County's Human Services Agency, the County received 795 completed applications resulting in \$1.8 million in grants distributed. The proportionate number of applicants in the County ERAP versus the City of Stockton (largest city in County) ERAP is 86% - Stockton and 14% - County. In July 2021, the State Department of Housing and Community Services allowed participants to change options and have the State administer the Federal and State funds allocated to the County for the benefit of County residents. On August 24, 2021, the Board of Supervisors approved a Resolution authorizing the reassignment of administration for the ERAP to the State Department of Housing and Community Services.

Promoting Equitable Outcomes

The San Joaquin County Board of Supervisors and the County Administrator's Office have established programs that promote equity within the community. The focus remains on assisting those most vulnerable and underserved. For each of the programs, data is being collected to measure and support equity at various stages of each program.

To assist with the application process for the Family COVID Assistance Grant program, the County has contracted with a community-based organization, El Concilio, whose mission is "to empower the region's diverse low-income, minority and marginalized communities by providing critically needed comprehensive and compassionate programs and services". El Concilio administered the program with continued oversight provided by the County. The Program assisted families with household incomes at or below 100% of the Area Median Income who have been negatively impacted by the COVID-19 pandemic. Up to \$10,000 was made available to families for past due (unpaid) rent, mortgage, and utilities, or reimbursement of paid rent, mortgage, and utilities during the period of financial harm due to the pandemic, with proper documentation.

The First 5 Programs incorporates elements of promising practices involving coaching, goal setting, development screenings, and layering of support services for the most vulnerable population. The Lodi House project assisted a private non-profit organization designed to help women and children achieve long-term stability in family life, with providing additional transitional apartments. Average length of stay for residents in this transitional housing program is one year.

As listed in the County's Use of Funds section, over \$46.0 million fall within the categories of *Negative Economic Impacts or Services to Disproportionately Impacted Communities*. San Joaquin County has implemented programs that have provided assistance to households, small businesses, veterans, and non-profits to address the impacts of the pandemic, which have been most severe among low-income populations.

The County is in the process of collecting a full year of qualitative and quantitative data (July 1, 2021 – June 30, 2022). The outcomes will show equitable outcomes were realized, and any constraints or challenges impacting project success will be identified.

Community Engagement

Several ARPA funded programs within San Joaquin County have included input from community-based organizations. The County collaborated with the Housing Authority of the County of San Joaquin (HACCSJ) on its Landlord Incentives for Homeless Veterans program and the Project Homekey Match Funding program. HACCSJ provides and advocates for safe, affordable living environments for low-income families.

As stated previously, to assist with administering the Family COVID Assistance Grant program, the County contracted with El Concilio, a community-based organization whose mission is “to empower the region’s diverse low-income, minority and marginalized communities by providing critically needed comprehensive and compassionate programs and services”.

The First 5 of San Joaquin works with community organizations to serve those with significant barriers to services.

To better prepare for the second tranche of \$74.0 million of ARPA funding, the County Administrator's Office met with each of the Board of Supervisors, Chambers of Commerce, African Chamber of Commerce, Business Districts, and a number of stakeholder groups to listen to the needs of the community, and encouraged participants to submit proposals. Proposals and other information has been collected, and in September 2022, the County Administrator is scheduled to bring to the Board of Supervisors for consideration, a priority list of funding requests for the second tranche of \$74.0 million that have been evaluated and meet the ARPA requirements for funding.

Labor Practices

Of the \$16.6 million obligated for infrastructure projects, only \$824,000 has been expended. San Joaquin County uses strong labor standards to promote effective and efficient delivery of high-quality infrastructure projects while also supporting the economic recovery through strong employment opportunities for workers. The County utilizes labor practices such as project labor agreements, prevailing wage requirements, and local hiring.

Use of Evidence

The County has not committed any ARPA funds for any evidence-based interventions, programs, or experimental studies. Given the current portfolio of projects the County has established at this point, combined with the goals and objectives the County has decided to pursue up to now, we do not plan to expend any ARPA funds for this purpose.

All programs established within San Joaquin County will be and are being evaluated. Results will demonstrate the success of the program and its intended outcome.

Performance Report

Key performance indicators:

Landlord Incentives for Homeless Veterans – Running metric of voucher holders. Obtain a run rate and determine how impactful voucher activity improves based on ARPA funds.

Family COVID Assistance Grant Program – Key indicators vary by participants. Items funded will be measured to determine how well issues funded will be remediated. Number of households who received eviction prevention services was 200.

Small Business Grant Program – Key indicators vary by participants. Items funded will be measured to determine how well issues funded will be remediated. Number of small businesses served was 167.

Project Homekey Match Funding –The County is obligating one-time matching funds to make possible the project application and improve competitive project scoring by demonstrating a commitment, increasing the likelihood of a Homekey award from the State. If HACSJ is awarded Homekey funds following a successful application, the County's match funds would be made available for draw down to pay for eligible costs associated with the acquisition of a property and its conversion to permanent housing for the homeless. HACSJ will acquire the property, develop the project, secure an operator, and commit rental assistance to support the project application and ongoing operation. If the County and HACSJ are successful, the project has the potential to provide up to 200 initial doors. A key performance indicator will be the amount of new housing units actually developed for permanent housing for the homeless.

First 5 Programs – Incorporates elements of promising practices involving coaching, goal setting, development screenings and layering of support services. Programs are tracking number of participants and progress of participants.

RAD Card Program – Tracking businesses enrolled in program, sales over \$1,000, sales over \$10,000, dollars spent at local businesses, and tracking consumer purchasing power.

COVID Testing – Track amount of tests and results.

Lodi House Project – Long-Term Housing Security. Tracking number of households receiving eviction prevention services. Project includes acquiring four apartments to expand transitional housing program.

Premium Pay for Employees – Obtained hours of all employees and provided a one-time payment of up to \$1,000 based on hours worked in a defined period:

- 520 – 1,040 regular hours worked: Received \$500 payment
- More than 1,040 regular hours worked: Received \$1,000 payment

Microbusiness COVID-19 Relief Grant – Applications will be reviewed and approved by County’s Employment and Economic Development Department, following guidelines of the California Microbusiness COVID-19 Relief Grant Program. Department will track number of microbusinesses that receive assistance.

Water, Sewer, and Broadband Infrastructure Projects – Track number of project labor agreements, 100% use of prevailing wage requirements, and track local hiring.

PROJECT INVENTORY

Project Name: Landlord Incentives for Homeless Veterans

Funding amount: \$222,500

Project Expenditure Category: EC 2.18, Negative Economic Impacts – Housing Support: Other Housing Assistance

Project overview

Project expands the County’s Landlord Incentive Program to incentivize landlords to accept homeless veterans utilizing United States Department of Housing and Urban Development Veterans Affairs Supportive Housing (HUD-VASH) program vouchers for a minimum of 30 households. On any given evening there are approximately 140 homeless veterans living throughout the County, with the majority of those located in Stockton. Collaborating with the Housing Authority County of San Joaquin (HACSJ), funds will be provided for security deposits, unit repairs, utility assistance, rental application fees, vacancy loss coverage, and leasing incentive payment to HUD-VASH landlord participants to assist a minimum of 30 households in San Joaquin County. Additionally, HACSJ agrees to provide in-kind staff support in the form of a landlord liaison, a dedicated phone line set up to guarantee a response within one business day, online access to information related to inspections, Housing Assistance Payments and Contracts, two housing navigators to assist with eligibility, paperwork, support, assistance, and housing locator, and landlord workshops and training. In May 2022, the Board of Supervisors approved the expansion of the scope of work for the program to include Housing Choice Voucher Program participants.

There are currently 5,130 vouchers locally under the HCV program, with 984 of those not yet utilized. This expansion of the Landlord Incentives Program aims to create similar increases in voucher utilization for HCV participants that have so far been realized for VASH participants under the Landlord Incentives Program.

Unless extended, program is set to end on June 30, 2023, lest work is completed on a date prior thereto.

Use of Evidence

According to the San Joaquin County Homeless Management Information System, in 2020 there were 652 unduplicated veterans served County-wide through a broad range of interventions including emergency shelter, street outreach, and permanent supportive housing. On any given night there are approximately 140 homeless veterans living in shelters and on the streets of San Joaquin County.

The goal of the Landlord Incentives for Homeless Veterans Program is to expand rental opportunities for voucher holders by making landlord participation in the program more economically attractive, more feasible and as simple as possible. The program works to recruit

new landlords and retain current landlords by providing new incentives and support systems that address potential risks that property owners may associate with leasing to homeless clients, while realigning staff and internal program management by HACSJ to make program participation easier. While financial-based incentives are an important strategy to help mitigate the real and perceived risks associated with leasing to homeless clients, nonfinancial incentives such as expanded staff support are of equal importance in promoting landlord participation.

On an annual basis, the County will ask HACSJ to survey participants and determine whether beneficiaries have improved their living arrangement by living in permanent supportive housing, beginning with those who have participated in the Program through June 30, 2022.

Performance Report

Key performance indicators: Recording metric of voucher holders. Obtain a run rate and determine how impactful voucher activity improves based on ARPA funds. Currently, the VASH program has a total of 259 vouchers available for use in the County, with 59 of those still waiting to be connected to an available unit. So far, Landlord Incentives Program funds have been used to provide a home for 38 veteran households, totaling 53 individuals who are no longer living on the streets or in shelters.

Additional Project

Project Name: **Family COVID Assistance Grant Program – Round 1 & 2**

Funding amount: \$13,700,000. Due to the underutilization of the program, \$10.2 million was returned to the fund at fiscal year-end and will be reallocated to a future project.

Project Expenditure Category: EC 2.2 Negative Economic Impacts – Household Assistance: Rent, Mortgage, and Utility Aid

Project overview

Using CARES Act funds allocated to the County, the County successfully implemented a first round of the Family COVID Assistance Grant Program to assist families who have experienced the negative financial impacts of the pandemic. Numerous applications could not be funded due to the depletion of CARES Act funds. With the use of ARPA funds, the County was able to complete Round 1 and continue the grant for Round 2 to assist families with household incomes at or below 100% of the Area Median Income who have been negatively impacted by the COVID-19 pandemic. Up to \$10,000 was made available to families for past due (unpaid) rent, mortgage, and utilities, or reimbursement of paid rent, mortgage, and utilities during the period of financial harm due to the pandemic, with proper documentation. Final administrative costs through June 30, 2022, were paid. A total of \$13.7 million of ARPA funds was obligated for the FCAG program. Due to the underutilization of the Family COVID Assistance Grant Program, \$10.2 million was returned to the fund at fiscal year-end and will be reallocated to a future project.

Use of Evidence

The goal of this program was to provide relief to families struggling to pay for rent or mortgage, and utilities. The County plans to evaluate program by surveying participants and determining whether beneficiaries have recovered economically from the assistance this program provided.

Performance Report

Key Performance Indicators: Key indicators vary by participants. Items funded will be measured to determine how well issues funded will be remediated. Number of households who received eviction prevention services was 200.

Additional Project

Project Name: Small Business Grant Program – Round 4

Funding amount: \$20,000,000

Project Expenditure Category: EC 2.29 Negative Economic Impacts – Loans or Grants to Mitigate Financial Hardship

Project overview

Round 4 of the Small Business Grant Program launched on September 1, 2021. Utilizing \$20.0 million of ARPA funds, this grant provided small businesses (100 employees or less) with up to \$100,000 for past due (unpaid) rent, mortgage and utilities, or reimbursement of paid rent, mortgage, utilities, and PPE during the period of financial harm due to the pandemic, with proper documentation. This program directly supports category EC 2: *Negative Economic Impacts*. Businesses submitted applications for this program through an online application portal that was accepting applications from September 1, 2021 through September 30, 2021.

Final Administration costs through June 30, 2022, were paid.

Use of Evidence

The goal of this program was to provide relief to small businesses struggling to pay for rent or mortgage, utilities, and PPE. The County plans to evaluate program by surveying participants and determining whether beneficiaries have recovered economically from the assistance this program provided.

Performance Report

Key Performance Indicators: Key indicators vary by participants. Items funded will be measured to determine how well issues funded will be remediated. Number of small business served was 167.

Additional Project

Project Name: Project Homekey Match Funding

Funding amount: \$10,000,000

Project Expenditure Category: EC 2.15 Negative Economic Impact – Long-term Housing Security: Affordable Housing

Project overview

\$10.0 million of ARPA funds have been obligated as a set aside for a required match of funding for a Homekey project. If San Joaquin County, partnering with the Housing Authority of the County of San Joaquin (HACSJ), is successful in the application process, the County's match will bring in \$30.0 million to support the development of 200 new units of housing in the County for those experiencing homelessness. HACSJ will acquire the property, secure an operator, and commit rental assistance to support the project application and ongoing operation.

Use of Evidence

The goal of this project is to increase support for affordable housing for those experiencing homelessness in the County. Once a Homekey project is secured, on a semi-annual basis, the County will work with the HACSJ to collect data on the success of the application and ongoing support for participants.

Performance Report

Key Performance Indicators: The County is obligating one-time matching funds to make possible the project application and improve competitive project scoring by demonstrating a commitment, increasing the likelihood of a Homekey award from the State. If HACSJ is awarded Homekey funds following a successful application, the County's match funds would be made available for draw down to pay for eligible costs associated with the acquisition of a property and its conversion to permanent housing for the homeless. HACSJ will acquire the property, develop the project, secure an operator, and commit rental assistance to support the project application and ongoing operation. If the County and HACSJ are successful, the project has the potential to provide up to 200 initial doors of permanent housing for the homeless.

Additional Project

Project Name: **First 5 Programs**

Funding amount: \$4,163,465

Project Expenditure Category: EC 2.37 Negative Economic Impact – Economic Impact

Assistance: Other

Project overview

To address the longer-term negative impacts of the pandemic on children 0-5, and their adult caretakers, in September 2021, the Board of Supervisors approved the use of \$4.1 of ARPA funds to expand or initiate services in the following five programs:

1. SJ TEETH – This project partners with local community organizations, APSARA, Catholic Charities, El Concilio, Family Resource Network, and Family Resource & Referral Center, to provide Care Coordination services to children and their parents/caregivers in San Joaquin County enrolled in Medi-Cal. Care Coordination provides assistance to families to find a Medi-Cal dental provider, secure dental appointments and decrease “no show” rates at dental appointments by addressing barriers. Through these partnerships, the goal is to increase access to oral health care. This program will serve approximately 1,500 children and parents/caregivers. Five agencies started services in July and August for oral health care coordination. Several agencies are in the process of hiring staff.
2. Help Me Grow – This project partners with Family Resource & Referral Center for the Help Me Grow (HMG) Call Center. HMG is a national model that helps children receive periodically-based developmental and behavioral screens and that families, in turn, receive appropriate referrals that result in timely access to services. This system of care also connects families to a wide range of family- and community-strengthening services such as referrals to home visiting programs, housing assistance, mental health services, health insurance, food assistance, general childhood development information, provider training, and family education. This program will serve approximately 1,100 families. Two new staff were hired beginning in July and August.
3. Grandparents Initiative – This project partners with APSARA, Catholic Charities Mary Magdalene Community Services, and El Concilio. Agencies provide coordination and services to Family, Friend, and Neighbor (FFN) childcare providers in San Joaquin County with the ultimate goal of improving the quality of care for children. Based on these trusting relationships, grandparents are provided with a Care Coordinator that assists them in: developing and implementing Quality Growth Plans; utilizing Raising A Reader, an early literacy and family engagement program; conducting screenings and referral services for health insurance, California Work Opportunity and Responsibility to Kids (CaWORKs),

CalFresh (food stamps), Women, Infants, and Children (WIC); administering developmental screenings through the Ages & Stages Questionnaires; and delivering training and technical assistance related to child development, school readiness and quality interaction and environments. This program will serve 54 grandparents in fiscal year 2021-2022 and 135 grandparents in fiscal year 2022-2023.

4. Home Visitation Expansion – Home visiting is a voluntary, evidence-based intervention that strengthens families and leads to long-term positive health and other evidence-based intervention that strengthens families and leads to long term positive health and other outcomes. Trained professionals visit parents regularly during pregnancy and through the early years. Home visitors also connect families to a broad range of available, supportive resources in the community. Through these visits and referrals, home visiting programs reduce parental stress, improve child health and development, and help parents bond with their child. This program will serve 50 parents/caregivers in fiscal year 2021-2022 and 300 parents/caregivers in fiscal year 2022-2023.
5. Parent Engagement – This project currently partners with Creative Child Care, Inc. and Tracy Unified. Parent/Family Engagement is a relationship-based, mutual, respectful, and responsive partnership between families, early learning and care providers, and other school readiness professionals to promote children’s development, learning, and wellness. This program will serve 200 families.

Use of Evidence

First 5 of San Joaquin will engage partners and stakeholders in an evaluation of programmatic outcomes and a community needs re-assessment to ensure programs are performing at a level that meets the needs of the community. First 5 of San Joaquin is currently in the process of evaluating outcomes for fiscal year ending June 30, 2022. A sustainability plan for the future is also being developed.

Performance Report

Key Performance Indicators: First 5 Programs incorporates elements of promising practices involving coaching, goal setting, development screenings and layering of support services. First 5 is tracking number of participants and progress of participants.

Additional Project

Project Name: **RAD Card Program**

Funding amount: \$1,000,000

Project Expenditure Category: EC 2.29 Negative Economic Impacts – Loans or Grants to Mitigate Financial Hardship

Project overview

Program assists small businesses, which were adversely affected by COVID-19 pandemic. The Program utilizes a mobile phone application that is free to download on the APP store and Google Play. The Program consists of a digital gift card where consumer’s contributions are matched up to \$200. \$1.0 million of ARPA funds has been allocated to this program which has proven to be successful as a way to stimulate the local economy by doubling consumer spending and bringing much needed relief to small businesses in San Joaquin County.

Use of Evidence

Goal of the program is to assist small businesses in the County who were adversely affected by the pandemic. Program supports economic recovery and has proven to be successful in stimulating spending and encouraging consumers to spend in their local communities.

Performance Report

Key Performance Indicators: County is tracking businesses enrolled in program, sales over \$1,000, sales over \$10,000, dollars spent at local businesses, and tracking consumer purchasing power.

Additional Project

Project Name: **COVID Testing**

Funding amount: \$1,023,418

Project Expenditure Category: EC 1.2 COVID-19 Testing

Project overview

To assist San Joaquin Public Health Services in its effort to combat the pandemic and because COVID-19 spreads so quickly, it is essential for those being tested to have immediate results. This project allocated approximately \$1.0 million for over 54,000 Rapid Antigen tests that produced immediate results.

Use of Evidence

Goal is to reduce the spread of COVID-19 in San Joaquin County by offering tests and immediate results to the community, but especially those in the underserved communities.

Performance Report

Key Performance Indicators: Track amount of tests and results.

Additional Project

Project Name: **Lodi House**

Funding amount: \$846,181

Project Expenditure Category: EC 2.16 *Long-Term Housing Security: Services for Unhoused Persons.*

Project overview

ARPA funds totaling \$846,181 was used to assist Lodi House in acquiring a facility to expand Lodi House shelter and related services. Lodi House is a private non-profit organization designed to help women and children achieve long-term stability in family life, finances, employment, and housing. This project includes the purchase of four rental units. Lodi House's transitional housing program is intended to support the long-term stability of households with children, following the completion of their shelter program. Throughout tenancy, residents are required to maintain employment, a monthly savings plan, and are offered ongoing aftercare following discharge from the program. Lodi House staff assist residents in developing the life skills and resources needed to maintain housing and financial stability for themselves and their children over a lifetime. This is achieved through providing job connections, financial education, savings requirements, and relational support, allowing these families to build a rental history, secure adequate income, and prepare to move into permanent housing within two years. Lodi House staff meet with transitional program residents several times a month to monitor their progress, build and strengthen relationships, resolve concerns, provide resources, and foster a climate of accountability.

The Final Rule eligible uses of ARPA funds includes “services to address homelessness such as supportive housing to improve access to stable, affordable housing among unhoused individuals”.

Use of Evidence

Once families occupy the four additional units, the goals will be focused in the areas of parenting, professional development, finances, and building a community network. Residents work with a local property management company to establish a positive rental history and are required to put at least \$200 a month into a savings account managed by Lodi House staff to develop financial stability. These supports are designed to help residents achieve sustainable lifestyles to avoid returning to the cycle of homelessness.

Performance Report

Key Performance Indicators: Housing Support: Number of affordable housing units preserved or developed – 4.

Additional Project

Project Name: **Premium Pay to Employees**

Funding amount: \$6,523,447

Project Expenditure Category: EC 4.1: *Public Sector Employees*

Project overview

Public Sector Employees – \$6,523,447 in ARPA funds was allocated to provide a one-time lump sum payment to County employees who worked during the COVID-19 Pandemic from March 30, 2020 through September 26, 2021. Through the efforts of its employees, the County has maintained continuity of services to the community while striving to keep the workplace safe. To recognize the current County employees who either reported to work in person or through telework, the County reached a tentative agreement with its labor organizations to provide a one-time payment of up to \$1,000 effective January 31, 2022 based on the following parameters:

- 520 – 1,040 regular hours worked: \$500 payment
- More than 1,040 regular hours worked: \$1,000 payment
- Must be a current County employee at the time payments are issued.

Use of Evidence

Goal was to recognize employees for their efforts of maintaining continuity of services to the community during the pandemic.

Performance Report

Key Performance Indicators: Obtained hours of all employees and provided a one-time payment of up to \$1,000 based on hours worked during a defined 18-month period identified as having the most significant COVID-19 exposure in the County.

- 520 – 1,040 regular hours worked: Received \$500 payment
- More than 1,040 regular hours worked: Received \$1,000 payment

Additional Project

Project Name: **Microbusiness COVID-19 Relief Grant**

Funding amount: \$790,000

Project Expenditure Category: EC 2.37: Economic Impact Assistance: Other

Project Overview

The California Microbusiness COVID-19 Relief Grant Program (MGCRG) was created in 2021 to assist qualified microbusinesses significantly impacted by the pandemic. Businesses must have less than five full-time equivalent employees and business income must be less than \$50,000, but more than \$1,000, in each year of 2019, 2020, and 2021. \$790,000 in ARPA funding provides relief to qualified microbusinesses in the form of a one-time grant award of \$2,500. The County Board of Supervisors approved a County match of \$2,500 to each qualified microbusiness (up to 316) for a total grant amount of \$5,000 per qualified microbusiness. This program provides direct services under expenditure category EC 2.37: *Economic Impact Assistance: Other*.

Use of Evidence

Goal is to provide relief to qualified microbusinesses that have been significantly impacted by the COVID-19 pandemic.

Performance Report

Key Performance Indicators: Applications will be reviewed and approved by County's Employment and Economic Development Department, following guidelines of the California Microbusiness COVID-19 Relief Grant Program. Department will track number of microbusinesses that receive assistance.

Additional Project

Project Name: **Parks Projects**

Funding amount: \$8.0 million

Project Expenditure Category: EC 5.5: Clean Water: Other sewer *infrastructure*

Project overview

\$8.0 million in ARPA funds has been allocated to fund water and sewer infrastructure projects at Community and Regional Parks, County Service Areas, and Community Centers. Continuous drought conditions, age, and multiple repairs over the years have degraded Parks irrigation systems. Modernization of the irrigation systems will reduce water usage, repair and maintenance costs by the inclusion of water sensors, break alerts, and computerized programming. In addition, the COVID-19 pandemic created a change in usage patterns, which has negatively affected the wells and domestic water systems throughout San Joaquin County Parks, accelerating the need for their repair or replacement.

Use of Evidence

Goal is to modernize irrigation systems in order to reduce water usage, repair and maintenance costs by the inclusion of water sensors, break alerts, and computerized programming.

Performance Report

Key Performance Indicators: Track number of project labor agreements, 100% use of prevailing wage requirements, and track local hiring.

Additional Project

Project Name: **Information Systems Division (ISD) Projects**

Funding amount: \$6.5 million

Project Expenditure Category: EC 1.7: *Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)*

Project overview

\$6.5 million in ARPA funds has been obligated for Technology Infrastructure Modernization. Acceptable uses of ARPA funds includes assisting local governments in the enforcement of public health orders, support incarceration facilities, and make capital investments to meet pandemic operational needs. San Joaquin County owns and maintains several information systems that have reached or will soon reach the end of their service lives that support fire/life/safety agencies. Continued reliance upon systems that are no longer supported puts the County at risk of business service interruption and at risk of unanticipated and unbudgeted expense to replace a failed system or component. Through June 30, 2022, no funds have been expended on ISD projects.

Use of Evidence

Goal is to utilize \$6.5 million in ARPA funds to assist San Joaquin County in making capital investments to meet pandemic operational needs, which includes supporting incarceration facilities. Funding will be used to implement systems and controls outlined in the County's Cyber Security Strategic Plan to improve the county's cybersecurity defenses.

Performance Report

Key Performance Indicators: Track number of project labor agreements, 100% use of prevailing wage requirements, and track local hiring.

Additional Project

Project Name: **Public Works Projects**

Funding amount: \$2.1 million

Project Expenditure Category: EC 5: *Infrastructure*

Project overview

\$2.1 million in ARPA funds has been obligated for the Supervisory Control and Data Acquisition System (SCADA) Project at multiple County-administered Special Districts. Per the Final Rule, eligible uses of ARPA funds include investments and improvements to existing sewer and water infrastructure. SCADA allows the ability to monitor and regulate water flows remotely. Public Works' Utility Maintenance division operates and maintains 32 water systems with 52 wells; 43 storm drain systems with 70 pump stations; and nine sewer systems with three sewage treatment plants and nine sewage lift stations in various locations within the unincorporated county. This Project is intended to increase the longevity of current utility infrastructure; allow the ability to detect equipment failures more quickly and efficiently; reduce future utility maintenance and operations costs; and reduce replacement costs for these utility systems. Through June 30, 2022, no funds have been expended on Public Works projects.

Use of Evidence

Project is intended to increase the longevity of current utility infrastructure, allow the ability to detect equipment failures more efficiently, reduce future utility maintenance and operations, and reduce replacement costs of these utility systems.

Performance Report

Key Performance Indicators: Track number of project labor agreements, 100% use of prevailing wage requirements, and track local hiring.